

Message Text

SECRET

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AMEMBASSY ATHENS

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AMCONSUL ADANA

AMCONSUL ISTANBUL

AMCONSUL IZMIR

USMISSION NATO

DIRNSA WASHDC

USNMR SHAPE

CINCUSAFE

CINCEUR

USDOCOSOUTH NAPLES

CINCUSAREUR

CINCUSNAVEUR LONDON

S E C R E T ANKARA 0959

EXDIS

MILITARY ADEES HANDLE AS SPECAT EXCLUSIVE

E.WO.11652: GDS

TAGS: MASS, MARR, PFOR, TU

SUBJECT: TURKISH BASE NEGOTIATIONS: ASSISTANCE AND DURATION/TERMINATION
ARTICLES

REF: A. STATE 26988

1. AFTER DISCOURAGING EXCHANGE ON COMMAND AND CONTROL
ARTICLES (SEPTTEL), DISCUSSION IN FEBRUARY 4 NEGOTIATING SESSION
ENTERED MORE PRODUCTIVE PHASE WHEN U.S. TEAM PRESENTED
HELPFUL LANGUAGE ON ASSISTANCE AND DURATION/TERMINATION

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TRANSMITTED REF A.

2. TURKS EXPRESSED INTEREST IN NEW U.S. EFFORT TO MEET THEIR REQUIREMENT FOR SOME GUARANTEE AGAINST LARGE ANNUAL SHORTFALLS IN DEFENSE SUPPORT. THEY IMMEDIATELY NOTICED ABSENCE OF "CREDITS" FROM FIRST SENTENCE OF U.S. ARTICLE XX(2), HOWEVER, AND ASKED THAT THIS WORD BE REINSERTED. AMBASSADOR AGREED TO DO SO. (ALTHOUGH OMISSION OF CREDITS IS CONSISTENT WITH EXPLANATION PROVIDED PARA 3C STATE 24480, IT IS INCONSISTENT WITH DRAFT U.S. HAD EARLIER TABLED.)

3. ELEKDAG ALSO NOTED THAT ACCORDING NEW U.S. TEXT, 25 PERCENT VARIATION IN LEVEL OF DEFENSE SUPPORT WAS TIED TO ANNUAL PLANS, WHICH THEMSELVES MIGHT VARY IN AN UNSPECIFIED RANGE. HE ALSO ARGUED THAT THE PHRASE "UNLESS OTHERWISE AGREED" MIGHT PERMIT CONGRESS TO OVERLOOK COMMITMENTS, BUT HE FINALLY AGREED TO PHRASE ALONG THESE LINES. AFTER CONSIDERABLE DISCUSSION, ELEKDAG PROPOSED FOLLOWING ILLUSTRATIVE RPT ILLUSTRATIVE TEXT: BEGIN QUOTE:

"THE GOVERNMENT OF THE UNITED STATES SHALL FURNISH DEFENSE SUPPORT CONSISTING OF GRANTS, CREDITS AND LOAN GUARANTEES OF \$1,000,000,000 DURING THE FIRST FIVE YEARS THIS AGREEMENT SHALL REMAIN IN EFFECT. THIS AMOUNT SHALL BE DISTRIBUTED EVENLY OVER THIS PERIOD IN ACCORDANCE WITH ANNUAL PLANS TO BE DEVELOPED BY THE APPROPRIATE AUTHORITIES OF THE TWO GOVERNMENTS. UNLESS OTHERWISE MUTUALLY AGREED, IT IS UNDERSTOOD THAT THE AMOUNT MADE AVAILABLE IN EACH OF THESE FIRST FIVE YEARS MAY VARY UP TO 25 PERCENT OF THE LEVEL OF THE ANNUAL TRANCHE TO BE DEVELOPED, PROVIDED THAT THE TOTAL AGGREGATE AMOUNT HEREIN PROVIDED FOR SHALL BE MADE AVAILABLE PRIOR TO THE END OF SUCH FIVE-YEAR PERIOD." END QUOTE. TURKS, OF COURSE, MAINTAINED THEIR POSITION REGARDING AMOUNT AND DURATION AND STATED THAT THEY STILL WISHED CLAUSE SPECIFYING GRANT-CREDIT MIX.

4. AFTER HE READ US LANGUAGE FOR PARA 5B OF ARTICLE XXII, ELEKDAG SAID THAT HE HAD FIRM INSTRUCTIONS TO INSIST ON A DEFENSE SUPPORT "CUSHION" SUCH AS HE HAD DESCRIBED IN EARLIER SESSIONS. HE SAID, HOWEVER, THAT HE UNDERSTOOD U.S. DIFFICULTIES AND HE THOUGHT HE COULD PERSUADE HIS GOVERNMENT TO ACCEPT U.S. CONCEPT IF IT WERE MODIFIED TO PERMIT IN PARTICULAR DELIVERIES OF GRANT AS WELL AS CREDIT AND SALES ITEMS. AFTER A SECRET

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GOOD DEAL OF GIVE AND TAKE, ELEKDAG CAME UP WITH THE FOLLOWING REVISION FOR OUR PARA 5B OF ARTICLE XXII: BEGIN QUOTE: THE PROVISION OF DEFENSE SUPPORT UNDER ARTICLE XX SHALL BE TERMINATED ON THE EFFECTIVE DATE OF TERMINATION AS ENVISAGED IN PARAGRAPHS 1, 3, AND 4 OF THIS ARTICLE. IN SUCH EVENT, DELIVERIES OF DEFENSE ARTICLES AND SERVICES IN RESPECT TO WHICH CONTRACTS HAD BEEN MADE PRIOR TO THAT DATE SHALL NOT BE INTERRUPTED. END QUOTE.

5. WASHINGTON'S COMMENTS ON THESE TURKISH REVISIONS ARE
REQUESTED SOONEST.
MACOMBER

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